

Social–ecological mismatches create conservation challenges in introduced species management

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Introduced species can have important effects on the component species and processes of native ecosystems. However, effective introduced species management can be complicated by technical and social challenges. We identify “social–ecological mismatches” (that is, differences between the scales and functioning of interacting social and ecological systems) as one such challenge. We present three case studies in which mismatches between the organization and functioning of key social and ecological systems have contributed to controversies and debates surrounding introduced species management and policy. We identify three common issues: social systems and cultures may adapt to a new species’ arrival at a different rate than ecosystems; ecological impacts can arise at one spatial scale while social impacts occur at another; and the effects of introduced species can spread widely, whereas management actions are constrained by organizational and/or political boundaries. We propose strategies for collaborative knowledge building and adaptive management that may help address these challenges.

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Although it is relatively easy to rally people around the idea of controlling populations of invasive introduced species such

In a nutshell:

- Effective management of introduced species can be challenged by “social–ecological mismatches” (differences in the function and scale of social and ecological systems)
- Introduced species can affect social and ecological systems differently: for example, by providing positive social benefits at one scale while having negative ecological impacts at another
- Social and ecological systems may also respond or adapt to introduced species at different rates; for instance, cultural acclimatization may occur more rapidly than evolutionary adaptation
- Managing authorities may also be spatially or temporally constrained in ways that make effective management over large distances and timescales difficult
- Addressing social–ecological mismatches will be important for effective management of introduced species; this will require early, meaningful communication about complex management issues among researchers, managers, and the public, and a collaborative search for practical solutions and compromises

as cheatgrass (*Bromus tectorum*), zebra mussels (*Dreissena polymorpha*), Norway rats (*Rattus norvegicus*), and brown tree snakes (*Boiga irregularis*), when charismatic species, both native and non-native, are a conservation problem, management increasingly leads to complex and high-profile controversies.

Scale has proven to be both fundamentally important to, and an organizing concept for, ecology and conservation biology (eg Wiens and Bachelet 2010), particularly in landscape and disturbance contexts. Here, we highlight a number of case studies to argue that scale – and specifically mismatches of scale between social and ecological systems (ie “social–ecological mismatches”; Cumming *et al.* 2006) – is also a key influence on many conflicts involving introduced-species management.

Despite abundant evidence that introduced species often cause environmental damage, economic disruption, or both (Simberloff *et al.* 2013), and that the impacts may be subtle and delayed (Crooks 2011), introduced-species management frequently generates controversy and conflict (Crowley *et al.* 2017). The reaction to management and any ensuing conflicts are tightly linked to the specific invading species, as well as to ecological and sociopolitical contexts. Generally, management conflicts arise as a result of (1) opposition from those members of society who derive profit or other socioeconomic benefits from the invading species (eg wildlife-viewing or fishing guides); (2) divergent personal or moral values between opponents and proponents of management (eg opposition by animal-rights or -welfare advocates to eradication campaigns targeting sentient species, normally introduced mammals and birds); or (3) the spiritual or cultural importance of the species to local inhabitants (Estévez *et al.* 2015). Charismatic animal species (Table 1) are often the focus of these controversies, but similar arguments also occur over management of introduced

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Table 1. Twelve important determinants of public perception of animal species in the US (modified from Kellert and Berry 1980)

Attribute	Humans typically like species that...
Aesthetics	are physically attractive
Intelligence of the animal	have greater cognitive capacity
Phylogenetic relatedness to humans	are more advanced (less primitive)
Size of the species	are larger
Economic value of the animal	are of positive (or non-negative) economic value
Perceived dangerousness to humans	are not common to wet and dark places
Likelihood of inflicting property damage	are unlikely to inflict human injury or property damage
Cultural and historical importance	are culturally and historically valued
Animal relationship to human society	are pets, farm animals, or game species; are not pest or exotic species
Predatory tendencies	are not predatory
Skin texture and morphological structure	are not oily or slimy
Mode of locomotion	do not crawl or squirm

insects, rats, and plants. For example, introduced horses are often appreciated because they are large, mammalian, not dangerous to humans, not predatory, are kept as pets and farm animals, and have widespread cultural and historical value in travel, agriculture, and warfare. Similarly, parakeets are popular because they are kept as pets, are not dangerous to humans, and have beautiful plumage. There may be opposition to the proposed management method (eg use of rodenticide), to the ultimate goal (eg eradication or population reduction), or to the fact that a species is targeted for management at all. Whatever its basis, such opposition has delayed and even led to the cancellation of management projects (Crowley *et al.* 2017).

Here, we demonstrate how the perceived costs and benefits of introduced species vary according to different stakeholder values, as well as with the temporal and spatial scales at which introductions are considered. We also show how the spatial or temporal scales at which management approaches may be feasible or socially acceptable may be inadequate to address impacts occurring at different, often larger, scales.

An example of a mismatch of stakeholder values related to spatial scale is that of Australian pine (*Casuarina equisetifolia*) introduced to Florida. Australian pine has many adverse ecological impacts both coastally and inland, but local attempts to remove it often elicit objections from citizens who value the benefits provided by the trees, such as shade (Simberloff 2011). A frequent example of a mismatch between feasibility and scale is eradication (total removal of every individual from a discrete population) of a species, which can often be successful, but because it requires putting all individuals within the range at risk, a single landowner refusing to participate in the initiative can stymie the entire effort, as happened recently with the Gambian pouched rat (*Cricetomys gambianus*) in

Florida (Witmer and Hall 2011). In the examples below, we describe several controversies that have arisen as a result of attempts to manage populations of several introduced species, and highlight aspects of each dispute that constitute social-ecological scale mismatches. We conclude by suggesting how the challenges presented by these mismatches might best be tackled. A fourth case study is presented in WebPanel 1, and additional information about the three case studies discussed below is presented in WebPanel 2 (which also includes discussion of monk parakeets, *Myiopsitta monachus*).

■ Case study 1: free-roaming horses

Currently, native horses (*Equus caballus*) occur (as a result of reintroductions) in just three small areas of the Mongolian steppe. In contrast, because of their central role in human history and consequent widespread importance to many cultures (Table 1), free-roaming horses have been introduced to 18 countries across all continents except Antarctica (Beever 2013). Introduced horses have had varying ecological effects on native ecosystems in different parts of the world (Rogers 1991; Zalba and Cozzani 2004; Nimmo and Miller 2007), and public perceptions of horses' ecological roles and conservation-management actions have been correspondingly diverse. For instance, an estimated 400,000–1 million horses (called “brumbies”) roam free in the Outback of central Australia (M Zabek pers comm), up from an estimated 300,000–600,000 horses in the early 1990s (Dobbie *et al.* 1993); those deemed to be “excess” are culled by helicopter-based sharpshooters to minimize horse starvation and to conserve aridland resources. However, despite some collaborative decision-making processes, this culling has sparked both local and regional public outrage. The contentiousness in Australia over the fate of these horses may reflect “their pluralistic status as an introduced pest [with documented ecological effects] and a national icon” (Nimmo and Miller 2007; bracketed text added to reflect remainder of that article's argument). In New Zealand, free-roaming horse populations in the Kaimanawa Range have high annual population growth rates (Rogers 1991; but see Linklater *et al.* 2004) and are culled annually to maintain a population of ~500 individuals, in an attempt to control grazing impacts on indigenous plant species (Fleury 2006). In the Pampas grasslands of Argentina's Ernesto Tornquist Provincial Park, the growth rate of an unmanaged horse population has averaged 6% per year since its introduction in 1942, which has led to reduced native herbaceous vegetation cover and facilitated the establishment of an invasive pine species (de Villalobos *et al.* 2011). This latter result conflicts with the Park's fundamental management goal of conserving relict Pampean grasslands. In the Oostvaardersplassen Reserve in the Netherlands – a fenced reserve where managers seek to allow natural processes to govern dynamics to the greatest degree possible – red deer (*Cervus elaphus*), Heck cattle

(*Bos taurus*), and Konik horses (*E caballus*) were introduced to limit woody plant encroachment, and have been left unmanaged and without large predators since the 1980s (Vulink 2001). Because the reserve is small, visitors could observe animals dying of old age or starvation, which led to societal concerns regarding the ethical treatment of the animals. Cattle populations in the reserve are declining as a consequence of the more rapid population increases of horses and red deer; collectively, all of these conditions have led managers to cull old and sick horses by sharpshooting, which has also raised public concerns (Vulink 2001).

In North America, areas currently or recently occupied by free-roaming horses (Figure 1a) span 36.7 million ha scattered across the western US, as well as parts of another 11 states, four Canadian provinces, and Mexico. In Canada, horses engender conflicting opinions regarding competing ecological objectives and priorities but also hold a unique position in the traditions and management practices of many First Nations people (Bhattacharyya and Murphy 2015). Across the western US, annual herd growth rates have averaged 8–30% (with long-term means between 16–22%), driven in part by the provision of artificial sources of water and forage, as well as low predation (Beever 2003; NRC 2013). These mean values, which are high by large-mammal standards, reflect the removal of processes (predation and lack of water) that commonly lead to density-dependent mortality. Such high growth rates, compounded by the fact that the only socially acceptable management options include immunocontraception and removing animals to holding facilities, dictate that (1) there are greater than 2.8 times more horses on the range than is prescribed by the US Bureau of Land Management's (BLM's) high estimate of appropriate management level (AML) on BLM-administered lands (and 4.7 times more horses than the BLM low-end, more conservative AML estimate); and (2) holding-facilities costs (~US\$47.54 million per year) constitute 58.34% of the entire budget of the BLM's Wild Horse and Burro Program (Garrott and Oli 2013; BLM data: <https://on.doi.gov/2Cw431y>). Moreover, most current horse removals are under litigation, further complicating the management challenges.

Temporal and spatial scale in social versus ecological processes

For introduced horses, social–ecological mismatches are seen through the dissimilar time frames of the natural phenomena and of the management responses that affect free-roaming horses. Natural phenomena such as drought, fire, and invasive plant outbreaks, which influence horses and mediate their effects on ecosystems, can have their most-pronounced effects last from a few days to a few months, whereas making comprehensive plans or altering policies can require months to years (Linklater *et al.* 2002). Planning is further



Figure 1. Charismatic or otherwise attractive introduced species, including: (a) free-roaming horses (*Equus caballus*) in sagebrush-steppe in the Little Colorado Herd Management Area, Wyoming; for many people free-roaming horses symbolize wildness, power, freedom, and an idealized “Wild West”; (b) strikingly beautiful ring-necked parakeets (*Psittacula krameri*) and feral domestic pigeons (*Columba livia domestica*) in an urban area in the UK; (c) brown trout (*Salmo trutta*) in New Zealand, illustrating that a species' attractiveness may also stem from the economic values and recreation it provides; and (in WebFigure 1) strawberry guava (*Psidium cattleianum*) in Hawaii, which has decorative and culinary values. In all cases, temporally, a snapshot ignores the ecological trends that become apparent over longer timescales, and spatially, close-up images mask ecological consequences that often occur at broader extents.

complicated by annual cycles of management agency funding appropriations. These mismatched time lines hinder agencies' ability to balance short-term flexibility and long-term adaptive management.

Agencies also face mismatches in the spatial resolution of the ecological impacts of horses and of the policies enacted to cope with these effects. Because free-roaming horses have location-specific influences on ecosystem functions and composition, the specific indicators and resource levels that trigger management responses may differ across ecoregions. Nonetheless, management in the US is often grounded in highly generalized information about policy and ecology, and frequently reflects national sociopolitical dynamics. A desire for repeatability and standardization of management practices across districts and state-level BLM and US Forest Service offices (to facilitate multiscale analyses and planning) is countered by the value of having locally tailored control and implementation. Furthermore, while the positive effects of horses are most visible at a national scale (eg those lauded by influential supporters who often live far from horse-occupied areas), negative impacts – both social and ecological – are usually experienced locally. Management programs are also complicated by the extensive number of laws and policies relevant to wild horse management, each of which operates on a unique spatiotemporal scale (WebTable 1). More pragmatically, although free-roaming horses can travel up to 28.3 km per day (Hampson *et al.* 2010) and can travel up to 65 km away from water to obtain food (Berman 1991), free-roaming horses on BLM-administered land are restricted by law to remain in static Herd Management Areas (HMAs), whose comparatively small sizes and hardened borders (due to permanent fencing and boundaries that are static across seasons and years) do not permit the extensive movements that could allow horses to evade severe weather. However, this particular mismatch has recently been addressed in some places by BLM designation of more extensive “management complexes” that lump adjacent HMAs in the US together.

The challenge of introduced horses in Australia is arguably more acute than in the US. Since free-roaming horses were introduced to Australia in 1778, their population on the continent has grown to be larger than all other global free-roaming horse populations combined, and horses are now competing with native wildlife for limited water and forage at landscape scales (D Berman pers comm). Horses have been shown to travel in excess of 100 km (one-way) to search for water and forage (B Hampson pers comm); such distances may encompass multiple management and legal jurisdictions, and may not align with the local scales at which management actions typically occur.

■ Case study 2: parakeets in Europe

Parrots (Psittacidae spp) have been popular as pets for centuries due to their colorful plumage (Figure 1b), engaging behavior, and intelligence. The global transport of exotic birds

for the pet trade has resulted in many parrot species escaping captivity and becoming established in the wild outside of their native ranges (Reino *et al.* 2017). The ring-necked parakeet (*Psittacula krameri*) is one of the most widely distributed parrot species in the world. Native to Asia and sub-Saharan Africa, ring-necked parakeets currently occur in over 35 countries across five continents. Primarily residents of urban areas, these parakeets are for many a novel and welcomed addition to local parks and gardens, but they will likely become a familiar sight for future generations. In their non-native ranges, they compete with native birds and bats for nesting cavities (eg Eurasian nuthatches [*Sitta europaea*] in Belgium, greater noctule bats [*Nyctalus lasiopterus*] in Italy and Spain [Menchetti *et al.* 2016], echo parakeets [*Psittacula eques*] in Mauritius [Tatayah *et al.* 2007]). For countries with endemic parrot species, ring-necked parakeets can also pose a serious disease risk; for example, they can transmit Psittacine beak-and-feather disease to endangered echo parakeets (Kundu *et al.* 2012). More recently, ring-necked parakeets in the Seychelles archipelago were targeted for eradication because of the disease risk they pose to the endangered Seychelles black parrot (*Coracopsis barklyi*). Ring-necked parakeets can also cause economic and societal impacts; for example, this species is considered a severe crop pest in their native Asian range, and agricultural damage has now also been observed in several EU countries, including to vineyards in the UK (although these impacts are still relatively limited in extent) and almond and sunflower plantations in Israel (Menchetti *et al.* 2016).

Spatial and temporal scale in social versus ecological processes

Parakeets are usually released in cities (Figure 1b), where they are widely appreciated, have had negligible economic impacts, and where there may be comparatively little biodiversity to affect. However, the greatest ecological impacts of these birds may be seen farther afield (eg Figure 2b; or through the spread of disease to an endemic population or in the damage done to rural agriculture by expanding populations; Menchetti and Mori 2014). Because managing authorities often have limited resources, there may be little incentive to manage parakeets so long as populations remain urban and localized, but inaction in these locations and at these scales could have far-reaching ecological consequences. This disparity between the extent of ecological impact and the extent of management activity is another example of a spatial mismatch.

This species also presents social–ecological mismatches across temporal scales. Many introduced parakeet populations subject to eradication or control under contemporary initiatives have been present for years to decades. Although these time frames are short in ecological terms (and populations are still small enough to be eradicated or controlled), they are long enough for local communities to become accustomed – and often emotionally attached – to the presence of introduced

parakeets (see Crowley *et al.* [2018] for monk parakeets [*Myiopsitta monachus*]). Resident communities that experience parakeets in “human time” may therefore come to value them in a different way than ecologists and environmental managers who evaluate parakeets in relation to “ecological time”. This temporal mismatch makes it difficult for ecologists to communicate precaution-based management in places where parakeets have been established for many years without obvious impacts, or to convince the public that, once established, such introduced populations may suddenly grow explosively, at which point control or management becomes impossible. Ecologically minded managers – whose values are formed relative to a specific, ecological understanding of time – may therefore find it challenging to convince local residents that “rapid-response” control is urgently necessary, particularly when personal experiences and local histories do not fit the typical picture of rapidly spreading, high-impact, introduced species (Crowley *et al.* 2018).

■ Case study 3: global introductions of salmonids

Salmonids (eg trout, char, salmon) are cold-water fishes that have been introduced worldwide for recreational angling and, in some instances, aquaculture (Klemetsen *et al.* 2003; Halverson 2011). The most common introductions have been of rainbow trout (*Oncorhynchus mykiss*), native to East Asia and western North America; and brown trout (*Salmo trutta*; Figure 1c), native to Europe, North Africa, and western Asia. Both species now have self-sustaining populations on every continent except Antarctica and are considered among the world’s worst invasive species (ie have the most serious impact on biological diversity and/or human activities) (Lowe *et al.* 2004).

Although mechanisms of invasion may differ between the two species (Young *et al.* 2010), the ecological effects of introduced rainbow trout and brown trout for native species and ecosystems have been extensively documented. For example, in New Zealand, Australia, and South America, salmonid introductions have altered aquatic communities and led to population declines, behavioral shifts, and restricted geographical ranges of native Galaxiidae species (eg mudfish, kokopu, spotted minnow; Townsend 2003). Such effects on native aquatic assemblages have also been seen, along with other effects (eg altered food webs) in North America (Figure 2c; eg Budy *et al.* 2013), Africa (eg Kadye *et al.* 2013), Europe (eg Blanchet *et al.* 2007), and Asia (eg Morita *et al.* 2004). Thus, non-native salmonids constitute one of the greatest impediments to the conservation and persistence of numerous native fishes worldwide (eg Muhlfeld *et al.* 2017).

Spatial and temporal scale in social versus ecological processes

Increasingly ambitious actions to confront populations of rainbow trout and brown trout continue to be hampered by tensions among economic, political, social, and ecological



Figure 2. Examples of ecological consequences of introduced species seen at different spatial and temporal scales than those of Figure 1. (a) In rural, semi-arid southeastern Oregon, in a National Wildlife Refuge from which livestock have been excluded for over two decades, use of water holes by free-roaming horses can lead to fouling of water quality (eutrophication) and soil compaction, especially during dry seasons or years. Effects of grazing by horses are more clearly quantified by comparing grazed areas outside the fence with ungrazed areas inside the fence (although native herbivores can also access and graze in both areas). (b) Ring-necked parakeets can attack greater noctule bats (*Nyctalus lasiopterus*); in this case, the wounds on the bat’s wings and abdomen led to the bat’s death shortly after the attack. (c) In Utah, introduced brown trout prey upon native Bonneville cutthroat trout (*Oncorhynchus clarkii utah*); when combined with competitive interactions, such predation can lead to species replacement and community shifts.

forces. The pursuit of wild introduced trout is a global phenomenon, with anglers traveling thousands of miles and the economic values of angling reaching tens to hundreds of millions of US dollars per year. Such mega-industries contrast with the situation for native galaxiids, which have little recreational value and suffer from the challenges of undervalued native taxa (Bockstael *et al.* 2000). The global draw of anglers pursuing introduced salmonids in foreign locations is spatially mismatched with the local, often endemic non-game taxa. Furthermore, introduced salmonids often have stronger legal protection than do native galaxiids (García de Leaniz *et al.* 2010), likely owing to the socioeconomic pressures related to the angling and tourism industries. Spatially, the legal protections of non-native salmonids typically extend to smaller headwater streams, despite the fact that angling is not common in these areas, so that there is little incentive for the angling industry to preserve such habitats. However, this lack of protection essentially eliminates the possibility of these areas serving as critical refugia for native species (Jackson *et al.* 2004). This mismatch between regulations, anglers, and native taxa constitutes a complete breakdown of the social–ecological system (Epstein *et al.* 2015).

In Australia, the US, and other countries, non-native salmonids occur within national parks, which challenges the goals and ideals of these areas as natural reserves for native species (eg the US National Park Service [NPS] Organic Act of 1916 [16 US Code 1, 2, 3, and 4]). National parks serve as national- to global-scale resources, providing millions of people from across the country and the world with opportunities to interact with native environments. These reserves with global value are strongly spatially mismatched with local angling industries that resist efforts to control non-native salmonids. The mission statement of the NPS Organic Act calls for national parks in the US to serve as “unimpaired [areas] for the enjoyment of future generations” – a management mandate temporally mismatched with both (1) focus on short-term profit and recreational enjoyment (by the angling contingent), and (2) the time lags that may occur before established populations of introduced species begin to wreak exponentially more ecological havoc. With each generation of anglers and industry, the social challenges become increasingly insurmountable for conservation of less charismatic, non-sportfish taxa, as the cultural baseline becomes progressively more cemented (Pauly 1995). The cultural values of introduced salmonids have been present at local scales for many decades or longer, yet efforts to assess their impacts are relatively new (eg Soga and Gaston 2018). This temporal mismatch hampers efforts to bolster the often less charismatic native taxa and stem the accelerating losses of freshwater biodiversity (Dudgeon *et al.* 2006).

■ Conclusions

For the past several decades, management of introduced species has been one of the most divisive issues in managing

public lands, especially in North America, Europe, Australia, and New Zealand (Linklater *et al.* 2002). Although more straightforward in a purely ecological sense, management of hyperabundant native species (eg white-tailed deer [*Odocoileus virginianus*], Canada geese [*Branta canadensis*], European badger [*Meles meles*]) can also stir up controversy, especially when these species are vectors of communicable diseases (eg European badgers as reservoirs for bovine tuberculosis) or affect private property (eg rodents in attic spaces). Public natural resource managers often find themselves caught between the opposing goals of a diverse range of stakeholders whose priorities can strongly conflict with the objective of maximizing ecological integrity. The controversy over attempts to manage introduced strawberry guava (*Psidium cattleianum*) in Hawaii (WebPanel 1; WebFigure 1) is similar: the concern of residential landowners over spillover to their properties of a biological control agent (namely, a scale insect) released in native forest, and anger among native Hawaiians at the prospect of the federal government eliminating introduced feral pigs, the removal of which they have strenuously resisted. Because feral pigs cause a cascade of ecological alterations in island ecosystems, and because strawberry guava is a staple food for pigs, efforts to reduce guava were perceived as an effort to eliminate pigs and thus interfere with the cultural tradition of pig hunting.

Although many conflicts arise between managers (who often have ecological training) and interested communities, owing to differences in their values and perceptions of risk posed by introduced species (Estévez *et al.* 2015), it is important to understand why and how such differences arise. For example, across our case studies, we find that the value placed by the public on horses (Beever and Brussard 2000), parakeets, and trout develops in relation to different timescales than ecologists' valuations and management goals. Whereas ecologist-managers tend to view horses negatively and as a relatively recent, disruptive ecological influence (Figure 2a), the general public views them positively, partially because horses are perceived to be an integral part of social history. Introduced parakeets, even at the earliest stages of their establishment, can become a distinctive component of primarily urban spaces, and as generations pass, introduced salmonids become more embedded within local traditions and practices. Our case studies therefore demonstrate shifting baselines of public perceptions of introduced species, which continue along a spectrum from newly established species (eg parakeets) to those culturally ingrained for decades to centuries (eg salmonids, free-roaming horses). Arguably, some of the previous “natural” baselines are themselves in part cultural and may have developed amidst long-established human introductions (eg dingoes [*Canis lupus dingo*] in Australia). Conversely, given geographic range shifts that species are undergoing because of contemporary climate change, many conservation managers are beginning to grapple with the ecological implications of new arrivals of regionally native species inside the (fixed) borders of man-

agement units. For example, a hypothetical species whose range used to extend only to 20 km south of a management area may shift its northern boundary northward, so that it now occurs in the area, which it had not previously occupied. Conflicts also arise with differences in scale among the values and priorities of different interest groups: while some focus keenly on the plight of single animals, others prioritize the conservation of species, or of populations, or ecological processes. It is important for managers and scientific advisors to recognize, and take seriously, ethical concerns whose scope may differ from their own.

We find several commonalities across our case studies: (1) people become accustomed to slow and incremental changes in distribution and abundance of introduced species (ie the “shifting baseline” of Hastings and Turner [1965]), through mismatches in timescales of human perception versus ecological changes; (2) the negative ecological impacts of a species might be important at one spatial scale, whereas their positive social impacts are more apparent (and influential) at a different spatial scale (eg horses and trout have national to international cultural importance but they exact ecological tolls at smaller scales); and (3) ecological processes (such as biological invasions) can extend beyond organizational and political borders and boundaries (Dallimer and Strange 2015) that constrain introduced-species management actions (eg urban parakeet management may be the responsibility of local authorities, for whom it is not a priority, but inaction could result in much more extensive impacts) (Figure 3).

Solutions to reconcile or reshape these social–ecological mismatches may emerge from multiple disciplines (eg sociology, economics, ecology), either alone or in concert. In many cases, an important first step involves conceptually mapping a management problem from multiple angles to identify where social–ecological mismatches may arise (Moon and Adams 2016). In terms of generating knowledge about the issue, in some cases insufficient attention to design and analysis considerations can compromise stakeholder perceptions of the reliability or trustworthiness of managing organizations and institutions. For example, to achieve the greatest level of scientific defensibility and prevent erosion of stakeholder trust, monitoring design and analytical methods should be robust, current, and quantitative; be sufficiently clear, consistent, and specific enough to be repeatable; and be structured to allow application to the target domain. Identifying and addressing mismatches between groups in species valuation and risk perception involves transparency in how knowledge is generated and interpreted, and the early participation of multiple stakeholders (including interested and affected parties at a range of scales) in decision-making processes. Inclusive, integrated, and iterative analytic–deliberative processes – such as structured decision making (Redpath *et al.* 2013; Guerrero *et al.* 2017) or multicriteria decision analyses (Davies *et al.* 2013) – can improve communication and build trust among interested parties and ultimately lead to greater support for decisions (Estévez *et al.* 2015; Crowley *et al.* 2017). Adaptive manage-



Yellowstone National Park

Figure 3. Example of management action used to limit unwanted ecological consequences of charismatic introduced species in conservation areas. Lake trout, which were illegally introduced from a nearby lake into Wyoming’s Yellowstone Lake for recreational fishing in the 1980s and caused cascades of declines in native aquatic taxa, are currently being removed from streams and lakes in the Greater Yellowstone Ecosystem using gillnetting (shown here supplemented by a dip net holding four captured fish) and a naturally occurring chemical piscicide (rotenone) found in the roots, seeds, and leaves of several subtropical plants.

ment, clear demonstrations of the efficacy and necessity of proposed management methods, and a balance of flexibility (eg “stepped-down” regulations and guidance) and standardization may also help to reduce conflicts (NRC 2013). Linking principles, strategies, and expertise of the ecological and social sciences in collaborative efforts to build knowledge and seek solutions may help clarify sources of mismatches and lead to technically, socially, and ecologically feasible compromises to address challenging problems over multiple scales.

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